

Message Text

SECRET

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46

ACTION EUR-10

INFO OCT-01 SS-14 ISO-00 EURE-00 NSC-10 NSCE-00 IO-03

SPC-01 L-02 NEA-06 PM-03 CIAE-00 INR-10 NSAE-00

RSC-01 DODE-00 EB-03 TRSE-00 OMB-01 SCEM-01 AF-04

PRS-01 DRC-01 /072 W

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P R 161655Z NOV 73

FM AMEMBASSY BRUSSELS

TO SECSTATE WASHDC PRIORITY 9174

INFO AMEMBASSY BONN

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

USMISSION EC BRUSSELS

USMISSION USUN NEW YORK

USMISSION NATO

S E C R E T BRUSSELS 6576

LIMDIS

DEPT PLS PASS USINT CAIRO

E.O. 11652: GDS

TAGS: PFOR, EEC, XF

SUBJECT: EC NINE: MID EAST AND SISCO VISIT

SUMMARY: DAVIGNON STATES THAT EC FOREIGN MINISTERS ON NOV 20
WILL CONSIDER POSSIBLE APPROACHES TO ARABS AND ISRAELIS. HE
BELIEVES THAT ME SOLUTION SATISFACTORY FOR US MAY NOT SUFFICE
TO ALLEVIATE PRESSURES ON EUROPE AND THAT EUROPE NEEDS TO BE
INCLUDED IN PROCESS OF REACHING SETTLEMENT. SISCO VISITS WERE

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USEFUL BUT ONLY FIRST STEP IN THIS DIRECTION. REPORTS OF THE

SECRETARY'S REACTION TO EC-NINE DECLARATION, HE SAID, HAD NOT PROMOTED MORE CONFIDENT ATTITUDE TOWARD US. END SUMMARY

1. FOREIGN MINISTRY POLITICAL DIRECTOR DAVIGNON TOLD ME NOV 16 THAT THE EC-9 AT COPENHAGEN HAD CONSIDERED WHAT DIPLOMATIC ACTION TO TAKE WITH THE ARABS ON THE PETROLEUM PROBLEM. THE POLITICAL DIRECTORS PROPOSED MAKING A JOINT APPROACH TO THE ARABS TO ASK HOW THERE COULD BE EUROPEAN-ARAB COOPERATION IF THE ARABS DO NOT ACCEPT EUROPEAN UNITY.

THE AIM WOULD BE TO MAKE CLEAR THAT IT IS IN THE ARAB INTEREST TO ACCEPT EUROPEAN UNITY AND THAT THE ARABS MUST TALK TO EUROPE AS AN ENTITY. DAVIGNON EXPECTED THAT A DECISION TO MAKE SUCH AN APPROACH WOULD EMERGE FROM THE NOV 20 MEETING OF THE EC-9 FOREIGN MINISTERS. (BRUSSELS 6547 REPORTS EC NINE DIFFICULTY IN AGREEING ON DEMARCHE TO ARABS.) HE ADDED THAT THERE WOULD BE NO DIRECT REFERENCE IN SUCH A DEMARCHE TO THE EC-9'S NOV 6 DECLARATION. THE EC-9 DO NOT WISH TO GIVE THE IMPRESSION THAT THEY ARE WILLING TO MAKE THEIR POSITION MORE PRO-ARAB IN EXCHANGE FOR OIL.

2. DAVIGNON SAID THAT THE FOREIGN MINISTERS WILL ALSO SEEK A COMMON POSITION ON AN APPROACH TO ISRAEL. THE EC-9 WISH TO DEMONSTRATE THAT THEIR POSITION ON THE MIDDLE EAST IS BALANCED BUT ISRAEL MUST BE WILLING TO REOPEN COMMUNICATIONS WITH EUROPE. HE COMMENTED THAT THE DEMARCHES ISRAEL HAD MADE TO THE EC-9. CLAIMING THAT THE DECLARATION HAD ALTERED AND DISTORTED SC RES. 242, HAD NOT BEEN "CONSTRUCTIVE DIPLOMACY." (BRUSSELS 6560 NOTAL CONTAINS STATEMENT OF ISRAELI POSITION MADE TO EC-9). DAVIGNON SAID THAT THE ALGERIANS HAD REALIZED THE DECLARATION WAS NOT A DISTORTION OF THE RESOLUTION AND THAT THE ISRAELIS SHOULD BE ABLE TO DO THE SAME.

3. I ASKED DAVIGNON IF HE WERE SATISFIED WITH THE VISIT OF ASSISTANT SECRETARY SISCO. HE REPLIED THAT HE WAS VERY PLEASED BUT WORRIED ABOUT THE AFTERMATH. HE SAID THAN AN INCREASED FLOW OF INFORMATION ALONE IS NOT ENOUGH FOR WHAT EUROPE WANTS TO DO. A MIDDLE EAST SOLUTION SUFFICIENT FOR THE US MIGHT NOT NECESSARILY SUFFICE FOR EUROPE. WHEREAS STABILIZATION IS THE CENTRAL US OBJECTIVE, EUROPE IS EXPOSED TO PRESSURES IN THE MIDDLE EAST WHICH STABILIZATION ALONE CANNOT

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RELIEVE. THIS PRESSURE MAY BECOME EVEN GREATER IF EUROPE IS NOT "BROUGHT INTO THE GAME OF PEACE MAKING". EUROPE NEEDS A MORE FUNDAMENTAL SETTLEMENT IN THE MIDDLE EAST AND NEEDS TO BE INCLUDED IN THE PROCESS OF REACHING THAT SETTLEMENT IN ORDER TO COUNTER THE PRESSURES AGAINST IT. I NOTED THAT ASSISTANT SECRETARY SISCO HAD ACKNOWLEDGED THE NEED TO MAINTAIN CLOSE CONTACT WITH THE EUROPEANS SO THAT EUROPE CAN MAKE AN INPUT. DAVIGNON REPLIED THAT IT WILL BE IMPORTANT TO SEE HOW THE FLOW OF INFORMATION WORKS. THE

SISCO VISIT TO EUROPE HAD GENERATED CONSIDERABLE GOOD WILL. BUT IT MUST BE FOLLOWED BY THE PROVISION OF INFORMATION ON WHAT IS GOING ON AND REFLECTION ON HOW EUROPE CAN BE BROUGHT INTO THE GAME. OTHERWISE TENSIONS BETWEEN THE US AND EUROPE COULD ARISE AGAIN. A ONE-TIME SHOT AT CONSULTATIONS IS NOT ENOUGH. THERE SHOULD BE DAY BY DAY THINKING TOGETHER AND A CHANGE IN EMPHASIS ON CONSULTATIONS. SISCO'S VISIT SHOULD BE CONSIDERED THE FIRST STEP IN A CONTINUOUS PROCESS. THERE MUST BE A NOTION OF EXCHANGE. "WE ARE TENDING A DELICATE PLANT IN POOR SOIL," HE REMARKED.

4. DAVIGNON COMMENTED THAT SOME EUROPEANS ARE HAPPIER THAN OTHERS ABOUT THE SISCO VISIT. SOME FEEL THAT THE US WILL CONTINUE ON ITS WAY UNILATERALLY WITHOUT A REAL COMMITMENT TO CONSULTATIONS. HE SAID THAT REPORTS OF SECRETARY KISSINGER'S RATHER CROSS REACTION TO EUROPEAN CONCERNS HAD NOT HELPED PROMOTE A MORE CONFIDENT ATTITUDE TOWARDS THE US. I NOTED THAT THESE REPORTS HAD BEEN EXAGGERATED BY THE PRESS. DAVIGNON AGREED BUT SAID THAT SOME OF THE DAMAGE HAD BEEN DONE BY A REPORT SPREAD BY BOURGUIBA FROM TUNIS THAT THE SECRETARY HAD DESCRIBED THE EC-9 DECLARATIONS AS "RHETORIC OF NO IMPORTANCE", DISMISSING THE DECLARATION WITH "UN GESTE DE LA MAIN."
STRAUSZ-HUPE

NOTE BY OC/T: NOT PASSED CAIRO

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NNN

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